



City of Doncaster Council

Report

Date: Wednesday 26th April 2023

To the Chair and Members of Cabinet

Report Title: Doncaster Delivering Together Investment Plan (DDTIP)

Relevant Cabinet Member(s)	Wards Affected
Mayor Ros Jones	All

EXECUTIVE SUMMARY

1. This report seeks approval for the Doncaster Delivering Together Investment Plan (DDTIP), the borough's annual plan outlining the key investment priorities to help deliver the Borough Strategy 'Doncaster Delivering Together' (DDT).
2. DDTIP aims to support the delivery of DDT, by outlining our place-based approach to investment, in particular outlining Doncaster's Investment Programme 2030, the priority capital and revenue projects for external funding opportunities. The requirement for a place-based investment plan was agreed by South Yorkshire leaders to help present prioritised investment as part of monies in association with devolution 'Gainshare'.
3. DDTIP does this, but takes a wider view of investment to ensure that the document is self-serving for numerous investment streams, and takes a truly place-based and regenerative approach. DDTIP can be found at **Annex A**.
4. Gainshare will not be enough to deliver our full Investment Programme 2030 and with resources being finite this will require tough decisions on prioritisation. To deliver further investment there may have to be borrowing considerations, as well as Investment Partnerships with National Government, the Private Sector and other Public Sector agencies. In some cases, our finite resources may mean some projects identified can't be delivered.
5. To support DDTIP, a Doncaster Delivering Together Investment Plan Map is in production, to be launched in May 2023, that will present key investments within the borough in a user-friendly way.

EXEMPT REPORT

6. This report is not exempt.

RECOMMENDATIONS

7. Recommendations:

- Considers and approves DDT Investment Plan, Annex A, for 2023-24

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

8. DDTIP is a key document in delivering DDT which aims to create thriving people, places and planet, balancing the wellbeing of all of these to create the kind of borough we want in the future. This plan will allow us to:

- Be more place-based and strategic with our investment development and propositions to ensure that we are putting forward the right proposals, in the right places, to fulfil the mission outlined in DDT;
- Build on and help deliver our Localities approach, allowing a golden thread between key priorities from residents to investment happening within their place;
- Provide a greater accountability of prioritised projects and investment to the people and places of Doncaster.

BACKGROUND

9. Doncaster Delivering Together Investment Plan (DDTIP) demonstrates how we will deliver the ambitions of Doncaster Delivering Together (DDT) by setting out the capital and revenue place-based initiatives. DDTIP will allow us to prioritise activity, through an annual process, enabling greater visibility, transparency and oversight for Team Doncaster, residents and executive members. DDTIP will also be used to identify priorities for accessing gainshare from the South Yorkshire Mayoral Combined Authority (SYMCA).

10. DDTIP is a mind-set that will allow Doncaster Council and Team Doncaster partners to be more coordinated with the investment propositions we are prioritising for funding, submitting for funding and currently delivering. To maximise the investment potential of the plan, DDTIP not only aligns with the priorities of the SYMCA but also those nationally and locally.

11. As the second iteration of DDTIP, we are building on last year's plan to create an annual product that follows the development path set by other annual products, such as the Corporate Plan and the Council Budget. As a trio of products, these help demonstrate our priorities for the upcoming financial year, including our investment propositions. This will be supported by the right governance and process to ensure future iterations reflect the priorities of people and their places, and the wider Team Doncaster partnership.

12. The Investment Plan has been developed using current intelligence and understanding following consultation with key groups. The engagement

undertaken through the development of DDT, Locality Plans, and Community Investment Masterplans, for example, can be used to not only shape the content of the Investment Plan, but also to inform funding bids, such as levelling up bids. This shows the DDTIP concept in action and allows for spending to be linked to a coherent place-based model that delivers better outcomes and improved scrutiny over spending.

13. The 2023 – 2024 DDTIP outlines Doncaster’s five spatial priorities: Sub-regionally significant Strategic Innovation Sites, Priority Neighbourhoods, 7 Main Towns & 10 Service Towns and Villages, Employment Sites, and Regenerative Investments. These priorities represent an strategic led approach to place-based investments. Each priorities already has investment examples that are currently being delivered:

Spatial Priority	Example Investments / Opportunities
Sub-regional Strategic Innovation Sites	£21.6m Stainforth Town Deal £24.8m City Centre Town Deal £18.6m City Centre Levelling Up Fund
Priority Neighbourhoods	Edlington Regenerative Neighbourhood Pilot Edlington will form the basis for Doncaster’s Levelling Up Round 3 application in 2023
7 Main Towns & 10 Service Towns and Villages	Mexborough City Region Sustainable Transport Settlement Application Thorne Leisure Centre improvements Askern Country Park and Pool improvements Community Investment Masterplans for Rossington, Thorne & Moorends and Mexborough
Employment Sites	Doncaster North Inward Investment
Regenerative Investments	Thorne and Hatfield Moors Wheatley Youth Hub

14. As one of the SYMCA local authorities, Doncaster has been allocated £83m in Capital Funding (CAP) and £55m in Revenue Funding (REV) between 2024-2050, through ‘Gainshare’. As a flat profile, this equates to £3.1 CAP and £2.1m REV annually. This will not be enough to deliver our full Investment Programme 2030 and with resources being finite this will require tough decisions on prioritisations. To deliver further investment there may have to be borrowing considerations, as well as Investment Partnerships with National Government, the Private Sector and other Public Sector agencies. In some cases, our finite resources may mean some projects identified below can’t be delivered.
15. Doncaster’s spatial priorities have ben derived from key policy drivers and help deliver against Doncaster’s Localities Plans.

Spatial Priority	Policy Driver	Locality	Potential Funding
Sub-regional Strategic Innovation Sites	SYMCA Strategic Economic Plan Doncaster Economic Strategy 2030 Education and Skills 2030	Central Locality East Locality	SYMCA Gainshare Private Sector City Region Sustainable Transport Settlement Investment Zones
Priority Neighbourhoods	Doncaster Delivering Together Community Investment Masterplans (for Edlington)	Central Locality North Locality East Locality	Levelling Up Fund SYMCA Gainshare City Region Sustainable Transport Settlement s106
7 Main Towns & 10 Service Towns and Villages	Doncaster Local Plan 2015-2035 Community Investment Masterplans (for Rossington, Thorne & Moorends, and Mexborough) Neighbourhood Plans	All Localities	City Region Sustainable Transport Settlement SYMCA Gainshare s106
Employment Sites	Doncaster Local Plan 2015-2030	All Localities	UK Shared Prosperity Fund Private Sector SYMCA Gainshare
Regenerative Investments	Doncaster Delivering Together and Supporting Strategies	All Localities	SYMCA Gainshare Youth Investment Fund Arts Council England UK Shared Prosperity Fund Rural England Prosperity Fund

16. Projects have been identified across these Spatial Priorities that are key for our 2030 Investment Programme. With Gainshare a core source of funding, our 2030 Investment Programme identifies the schemes we will work more closely with SYMCA on. Examples of projects on the 2030 Investment Programme includes:

- South Yorkshire Airport City
- Doncaster's Higher Education Development
- Community Investment Masterplans
- One Million Trees Scheme
- Unlocking the Waterfront

17. Part of the development of this year's plan has been the creation of an interactive DDTIP map which presents key investments within the borough in a user-friendly way. It will allow officers, ward members and the public to view our current and

planned investment activity across the borough in one place. Projects can be filtered by phase, locality, ward, portfolio and Great 8 priority. This is an iterative product that will be continuously updated throughout the year to properly reflect the progress of investments in the borough. It will be accessible on the Team Doncaster website from May 2023.

18. To support the development of the DDTIP map, engagement has been undertaken to gather feedback on functionalities and content. Feedback gathered has been positive, with slight suggestions wrapped around asks on content and usability. More detail on the feedback is listed below. Further development will be made to the product as more feedback is provided.

Usability

- Found the visualisation of projects helpful
- The product was easy to navigate and the various ways to filter the data were clearly visible
- There were suggestions for additions including a search bar to find a particular project quickly, some changes to make the map more accessible for the public facing version, and officer contacts and hyperlinks for relevant projects

Content

- Broadly happy with the content available, finding it useful to drill down into ward or portfolio to look at the activity there
- There were a few changes requested around existing projects being added to or removed from particular portfolios which have already been actioned
- There were suggestions for data to be brought into the map going forward, such as tree planting, road improvement schemes, safer streets funding, holidays activity funding and future parks funding

Strategic links

- Useful that the map provides the opportunity look at investment activity around the Great 8 priorities and to see investments around our spatial priorities and identify where gaps may be.

OPTIONS CONSIDERED




19. The two options considered for DDTIP were:
- Develop a place-based investment plan that supports strategic investment planning that will be produced annually (**recommended option**);
 - To not develop a place-based investment plan.

REASONS FOR RECOMMENDED OPTION


20. The recommended option is required to support strategic investment planning locally as well as demonstrate the gainshare investments we are seeking support for, so that SYMCA, Government and other potential investors understand our local ambitions that will help deliver DDT.

IMPACT ON THE COUNCIL'S KEY OUTCOMES


21. The impact of the DDTIP on the key outcomes is set out below:

Great 8 Priority	Positive Overall	Mix of Positive & Negative	Trade-offs to consider – negative overall	Neutral or No implications
 Tackling Climate Change	✓			
<p>The development of a DDTIP allows for the first time to showcase in one place capital and revenue priorities that help strategically deliver the Great 8, including Tackling Climate Change. Governance processes will be put in place to ensure that only strategic priorities are considered for prioritisation. Individual projects will have different impacts on Tackling Climate Change, some may require trade-offs and mitigations but these will be presented during the appropriate time of the decision making process.</p>				
 Developing the skills to thrive in life and in work	✓			
<p>The development of a DDTIP allows for the first time to showcase in one place capital and revenue priorities that help strategically deliver the Great 8, including Developing the skills to thrive in life and in work. Governance processes will be put in place to ensure that only strategic priorities are considered for prioritisation. Individual projects will have different impacts on Developing the skills to thrive in life and in work, some may require trade-offs and mitigations but these will be presented during the appropriate time of the decision making process.</p>				
 Making Doncaster the best place to do business and create good jobs	✓			
<p>The development of a DDTIP allows for the first time to showcase in one place capital and revenue priorities that help strategically deliver the Great 8, including Making Doncaster the best place to do business and create good jobs. Governance processes will be put in place to ensure that only strategic priorities are considered</p>				


for prioritisation. Individual projects will have different impacts on Making Doncaster the best place to do business and create good jobs, some may require trade-offs and mitigations but these will be presented during the appropriate time of the decision making process.

 <p>Building opportunities for healthier, happier and longer lives for all</p>	✓			
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 <p>Creating safer, stronger, greener and cleaner communities where everyone belongs</p>	✓			
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The development of a DDTIP allows for the first time to showcase in one place capital and revenue priorities that help strategically deliver the Great 8, including creating safer, stronger, greener and cleaner communities where everyone belongs. Governance processes will be put in place to ensure that only strategic priorities are considered for prioritisation. Individual projects will have different impacts on Creating safer, stronger, greener and cleaner communities where everyone belongs, some may require trade-offs and mitigations but these will be presented during the appropriate time of the decision making process.

 <p>Nurturing a child and family-friendly borough</p>	✓			
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 <p>Building Transport and digital connections fit for the future</p>	✓			
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The development of a DDTIP allows for the first time to showcase in one place capital and revenue priorities that help strategically deliver the Great 8, including Building transport and digital connections fit for the future. Governance processes will be put in place to ensure that only strategic priorities are considered for prioritisation. Individual projects will have different impacts on Building transport and digital connections fit for the future, some may require trade-offs and mitigations but these will be presented during the appropriate time of the decision making process.



Promoting the borough and its cultural, sporting, and heritage opportunities



The development of a DDTIP allows for the first time to showcase in one place capital and revenue priorities that help strategically deliver the Great 8, including Promoting the borough and its cultural, sporting and heritage opportunities. Governance processes will be put in place to ensure that only strategic priorities are considered for prioritisation. Individual projects will have different impacts on Promoting the borough and its cultural, sporting and heritage opportunities, some may require trade-offs and mitigations but these will be presented during the appropriate time of the decision making process.

Fair & Inclusive



Central to the approach in DDTIP is ensuring that we take an equitable, place-based approach to levelling up within Doncaster to help reduce inequalities for people and places in Doncaster. The scalability of interventions has been designed to use inequality data and intelligence to target specific places for priority interventions, for example trailing a Regenerative Neighbourhood approach in Edlington.

Due regards and equality statements will be developed for individual projects as they are developed.

Legal Implications [Officer Initials: SRF | Date: 09.03.23]

22. In accordance with S1 Localism Act 2011 a local authority has power to do anything that individuals generally may do. In accordance with S111 Local Government Act 1972 a local authority shall have power to do anything (whether or not involving the expenditure, borrowing or lending of money or the acquisition or disposal of any property or rights) which is calculated to facilitate, or is conducive or incidental to, the discharge of any of their functions.
23. Individual schemes within the delivery programme will be subject to separate future approvals in line with the requirements of the Councils Constitution. Further separate and bespoke legal advice will be required in respect of each delivery programme.

Financial Implications [Officer Initials: MS | Date: 20.03.23]

24. The DDTIP sits alongside the Corporate Plan and capital and revenue budgets (approved at Council on 27 February 2023). The plan will aid the prioritisation of resources in future budget rounds.
25. As stated in the attached plan an initial £3.54m has been approved by SYMCA to support capacity for delivery in Doncaster.

Human Resources Implications [Officer Initials: SH | Date: 09.03.23]

26. There are no immediate human resources implications at this stage. However, it will require Human Resources engagement at the appropriate time.

Technology Implications [Officer Initials: PW | Date: 10.03.23]

27. There are no specific technology implications relating to this report. However, early engagement with Digital and ICT will be needed in relation to any arising technology requirements to support the delivery of the Doncaster Delivering Together Investment Plan.

RISKS AND ASSUMPTIONS

28. Individual projects submitted for investment will be accompanied with their own risk log which will be monitored and mitigated where required by the appropriate project team for each individual project. If no Investment Plan is developed and submitted to SYMCA, then Doncaster will not be able to access its gainshare allocation.

CONSULTATION

29. Consultation that has taken place and helped shape the content and structure of DDTIP is summarised below:
 - Ongoing engagement with the SYMCA
 - Directorate Leadership Teams and Officer Discussions – February/March 2023
 - 1:1s with Cabinet members over DDTIP Map during March
 - 8th March 2023: Cllr Andrea Robinson, Porfolio Holder for Adult Social Care
 - 13th March 2023: Mayor Ros Jones and Cllr Glyn Jones, Porfolio Holder for Housing and Regeneration
 - 14th March 2023: Cllr Jane Nightingale, Porfolio Holder for Corporate Resources
 - 15th March 2023: Cllr Rachael Blake, Porfolio Holder for Children's Social Care, Communities and Equalities
 - 22nd March 2023: Cllr Phil Cole, Porfolio Holder for Finance and Trading Services, Cllr Lani-Mae Ball, Porfolio Holder for Education

- Skills and Young People, Cllr Nigel Ball, Portfolio Holder for Public Health, Leisure, Culture and Planning
- Cllr Mark Houlbrook, Portfolio Holder for Sustainability and Waste and Cllr Joe Blackham, Portfolio Holder for Highways, Infrastructure and Enforcement could not attend their scheduled 1:1s but have been offered to reschedule or provide written feedback
- Capital and Major Projects Board – 21st March 2023
- Executive Leadership Team – 27th March 2023
- Executive Board – 12th April 2023
- OSMC – 17th April 2023

BACKGROUND PAPERS

30. Background papers in support of this report are:

- [Doncaster Delivering Together](#)

31. Annexes submitted alongside this report are:

- Annex A – Doncaster Delivering Together Investment Plan 2023 – 2024

GLOSSARY OF ACRONYMS AND ABBREVIATIONS

32. Below are the acronyms used in this report:

- DDT – Doncaster Delivering Together
- DDTIP – Doncaster Delivering Together Investment Plan
- SYMCA – South Yorkshire Mayoral Combined Authority

REPORT AUTHOR & CONTRIBUTORS

Finn O'Connor, National Management Trainee

01302 736448 | finn.o'connor@doncaster.gov.uk

Jonathan Bucknall, Head of Strategic Investment and External Funding

01302 734547 | jonathan.bucknall@doncaster.gov.uk

Lee Tillman, Assistant Director Policy, Insight and Change

01302 734552 | lee.tillman@doncaster.gov.uk

Debbie Hogg

Director of Corporate Resources